CABINET 22 JULY 2010

# 2009/10 OUTTURN AND 2010/11 REVENUE BUDGET MONITORING (Report by the Head of Financial Services)

#### 1 INTRODUCTION

- **1.1** The 2009/10 accounts have now been approved by the Corporate Governance Panel so that they can be audited. This report compares the outturn with the original budget and highlights the main variations.
- **1.2** It also considers the implications of the outturn and other identified variations on the current year's budget.
- **1.3** Finally it reports the amounts collected and debts written off in the first quarter of 2010/11.

#### 2 GENERAL FUND OUTTURN 2009/10

2.1 The final outturn was £1,913k below the original budget and included the deferral to the current year of items amounting to £370k (£96k more than forecast). This underspend has been transferred to a Special Reserve, so the budgeted £3,758k will still need to be taken from the general fund reserve.

	Original Budget	Outturn
	£000	£000
Approved budget	23,380	23,380
Delayed spending from 2008/09	250	274
Variations		-1,891
Projects delayed to 2010/11	-250	-370
subtotal	23,380	21,393
Contribution to Special Reserve		1,913
Net spending	23,380	23,306
Government support	-12,572	-12,572
Collection fund adjustment	-27	-49
Council tax	-7,023	-7,023
Reserves		
Use of delayed projects reserve	-250	-274
Contribution to delayed projects reserve	250	370
General reserves	-3,758	-3,758
Total reserves	-3,758	-3,662
Total	-23,380	-23,306

**2.2** The outturn has been monitored throughout the year but there have, as usual, been a number of variations in the last few weeks.

The outturn is £248k less than reported to Cabinet in April 2009; the reasons for this variation are given below.

REVENUE BUDGETARY CONTROL	Outturn £000
Further Variations	
Development control consultants and legal fees	
re RAF Upwood	100
One Leisure electricity refund & audit fee saving	-40
One Leisure general underspends	-66
Management units - various	-147
Local taxation – reduced recovery of court costs	75
Local taxation – other variations	-26
Housing benefits – impact of changed caseload	-42
Recycling – vacancies, income from glass sales	-48
Members' expenses	-26
Recharges to non-revenue accounts	-63
Other variations	35
	-248

- **2.3** Annex A shows the variations in controllable costs by service area for each Head of Service together with notes explaining the more significant items. Annex B provides a summary at service level.
- **2.4** All variations will be fully considered by Directors and their Heads of Service in order to ensure that any ongoing impact in the current and future years is addressed in the review of the MTP.

### 3. REVENUE MONITORING 2010/11

- 3.1 Only limited budget monitoring takes place in April and May due to the priority to complete the final accounts, the need to wait for adjustments for debtors and creditors to be dealt with in the new financial year and the difficulty of making assumptions on limited evidence.
- **3.2** This first monitoring therefore concentrates on the impact of items that occurred last year plus a few significant ones that are already emerging in the current year.
- **3.3** Last year the Council benefited from three significant items:
  - Technical adjustment on debt repayments (£308k)
  - VAT refund (£696k)
  - Housing and Planning Delivery Grant in excess of the general grants provision (579k)

These items are not likely to recur in 2010/11. There are further claims for VAT refunds but they are less likely to succeed and resolution could be some time away.

- **3.4** The Government have announced the demise of LABGI and the Planning and Housing Delivery Grant so it is unlikely that the budget provision of £255k will be achieved.
- **3.5** The following table provides an initial view of the forecast:

	Original	Variation	Forecast
REVENUE BUDGETARY CONTROL 2010/11	Budget	7 4.114.1011	outturn
	£000	£000	£000
Approved budget	24,848		24,848
Delayed spending from 2009/10	250	120	370
Variations			
Non-achievement of £255k contingency for		255	
unbudgeted government grants			
Reduced pay award – assume agreed at £106k		-151	
Recycling gate fees – saving of £192k if		-192	
indexation continues at current level			
Supplementary estimate – NNDR relief		20	
Delay in transfer of public conveniences		27	
Delay in introducing car park charges and		48	
modification to original St Neots Riverside			
proposal.			
Costs of planning appeals		100	
Concessionary Fares		-70	
Guided Bus delay		-40	
Impact of capital spending deferred from 2009/10		-43	
			-52
Delayed spending to 2011/12	-250		-250
Forecast net spending	24,848	68	24,916
Financed from			
Government support	-12,940		-12,940
Collection fund adjustment	35		35
Council tax	-7,273		-7,273
General Reserves			
Use of delayed projects reserve	-250	-120	-370
Contribution to delayed projects reserve	250		250
General reserves	-4,670	52	-4,618
Total use of reserves	-4,670	-68	-4,738
Total	-24,848	-68	-24,916

# 4. Collection of debts

**4.1** Annex C reports on sums collected and debts written off in the last quarter.

#### 5. CONCLUSION

- 5.1 The Council has been able to transfer £1,913k to a Special Reserve to finance any up-front costs of achieving future savings. General Reserves fell by £3,758k to £15,561k
- **5.2** Whilst only a few variations to the original budget have come to light so far and more will emerge, it is certain that the Council will incur a substantial deficit for the full year. At £4.6m, this would amount to 36% of our available general reserves (£12.6m).

#### 6. RECOMMENDATION

- 6.1 The Cabinet is requested to:
  - note the variations summarised in this report relating to 2009/10
  - note the 2010/11 variations identified so far.
  - note the position on debts collected and written-off

## **BACKGROUND INFORMATION**

- 1 2009/10 and 2010/11 Budget Files
- 2 2009/10Closedown Files

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# **ANNEX A**

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
CHIEF EXECUTIVE						
Corporate Services						
	Corporate Management	277	285	283	-2	
CHIEF EXECTUTIVE		277	285	283	-2	
DIRECTOR OF CENTRAL SERVICES						
Internal Services		169	174	183	9	
HEAD OF ADMINISTRATION						
Environmental Services	F	470	000	000	00	11
0	Environmental Health	-176	-206	-238	-32	Licences income (-£31k)
Corporate Services	Democratic Democratation	562	596	556	40	Marshara allawanasa ( COSIs) Twinning ( COSIs)
	Democratic Representation	302	290	220	-40	Members allowances (-£23k), Twinning (-£12k)
						Grant for European and County elections (+£35k)
	Central Services	-96	-88	-12	76	Land charges reduced income and increased expenditure (+£36k)
Internal Services	Contral Convicco		00	12	_	Oxportantial (*2001)
intollial colvidge	Internal Services	592	558	570	12	
	Management Units	842	853	793	-60	Staff saving on maternity and overtime (-£72k)
		1,724	1,713	1,669	-44	
		,		,		
HEAD OF LAW, PROPERTY						
AND GOVERNANCE						
Planning						
						Commercial and industrial units -rent (+£30k) building
	Economic Development	-1,410	-1,360	-1,292	68	maintenance (+£32k)
Internal Services						
	Management Units	493	498	447	-51	Legal fees (-£11k) costs recovered (-£21k)
		-917	-862	-845	17	

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
HEAD OF PEOPLE, PERFORMANCE						
AND PARTNERSHIPS						
Planning						
	Economic Development	147	149	159	10	
Community Services						
	Tourism	48	46	37	-9	
	Community Initiatives	33	7	-1	-8	
Corporate Services					_	
	Corporate Management	119	121	119	-2	
	Non-Distributed Costs	245	245	232	-13	Pensions Increase Act (-£13k)
Internal Services						
	Management Units	1,235	1,266	1,142	-124	Review of staffing (-£92k) Office expenditure (-£22k)
	Other	295	192	194	2	
		2,122	2,026	1,882	-144	
DIRECTORATE OF CENTRAL SERVICES		3,098	3,051	2,889	-162	

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
DIRECTOR OF COMMERCE AND TECHNOLOGY						
Internal Services		130	127	134	7_	
HEAD OF FINANCIAL SERVICES						
Corporate Services						
Other Expenditure	Corporate Management	174	181	178	-3	
	Contingency	-676	-466	-141	325	Turnover allowance allocated to services, (+£258k) transfer of salaries to capital (+£100k) Refund of VAT (-£696), bad debt provision for sundry
	Other Expenditure  LABGI and Area Based Grant	140 0	140 -183	-648 -183	-788 0	debtors (+£88k)
	Investment Interest Deferred expenditure from	-545	-545	-1,044	-499	Lower provision for debt repayments net of interest (-£499k)
	2008/09	274	0	0	0	Octions found on all an armines (10074b)
Internal Services	Deferred expenditure to 2010/11	-274	-274	0	274	Savings found on other services (+£274k)
						Deferral of computer audit and bought-in audit services (-£30k)
	Management Units	1,184	1,219	1,107	-112	Staff saving due to maternity (-£34k)
	Insurances	462	462	378	-84	Saving on insurance premiums (-£84k)
	Other	68	59	76	17	
		807	593	-277	-870	
1						

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
HEAD OF INFORMATION						
MANAGEMENT Internal Services						
internal Services	Helpdesk	593	580	426	-154	Transfer of PCs to capital (-£142k)
	Network Services	674	682	542	-140	Transfer of PCs to capital (-£130k)
	Development Team	195	233	257	24	Web advertising income (+£29k)
	Information Manager	298	262	263	1	veb advertising moonie (*£25k)
	Business Analysis	366	382	391	9	
	Other	289	275	234	-41	Telephones (-£53k)
	0.115	2,415	2,414	2,113	-301	
		,	,	,		
HEAD OF CUSTOMER SERVICES						
Planning						
	Economic Development	28	53	53	0	
Community Services						
	Customer Services	136	116	124	8	
Housing Services						
						Higher proportion of rent allowance payments covered
	Housing Benefits	-564	-643	-867	-224	by subsidy (-£120k), administration subsidy (-£94k)
Corporate Services						
	Local Taxation & Benefits	-890	-815	-852	-37	Council Tax administration subsidy (-£31k)
Internal Services						
	Revenues and Benefits	2,190	2,159	2,172	13	
	Call Centre and Customer Services	1,192	1,214	1,137	-77	Employees (-£57k) equipment (-£13k)
	001 V1003	2,092	2,084	1,767	-317	Employood (-2011) equipment (-2 lot)

		Original Budget	Updated Budget	Outturn	Outturn variation from updated	
		£000	£000	£000	£000	
GENERAL MANAGER, LEISURE						
Community Services						
						Lower income from schools (+£40k), other income
	One Leisure Huntingdon	281	166	212	46	(+£30k), fuel refund (-£22k)
	One Leisure Ramsey	272	228	192	-36	Higher income (-£16k), lower running costs (-£21k)
	One Leisure Sawtry	273	242	245	3	
	One Leisure St Ives	342	135	146	11	Lower income from schools (+£52k), other income (+£106k), lower running costs (-£134k)
	One Leisure St Neots	411	329	379	50	Lower income from schools (+£17k), other income(+£8k), lower running costs (-£45k)
	Leisure Centres Overall	-539	-51	41	92	Savings not achievable in 2009/10 rephased in MTP (+£85k)
Internal Services	Management Units	218	208	205	-3	
		1,258	1,257	1,420	163	
DIRECTORATE OF COMMERCE AND TECHNOLOGY		6,702	6,475	5,157	-1,318	

DIRECTOR OF ENVIRONMENTAL and COMMUNITY SERVICES   160   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   168   169   1			Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
HEAD OF ENVIRONMENTAL   MANAGEMENT							
MANAGEMENT         Environmental Services         Urainage & Sewers Public conveniences         407   407   394   413   156   00         138   156   00         Internal Drainage Board Levy (-£7k), watercourse repairs (-£6k)         Internal Drainage Board Levy (-£7k), watercourse repairs (-£6k)         Energy efficiency (-£23k), St Neots energy strategy (-£14k)         Energy efficiency (-£23k), St Neots en	Internal Services		160	168	169	1	
Drainage & Sewers   407   407   394   -13   Public conveniences   156   156   156   0   0							
Drainage & Sewers   407   407   394   -13   repairs (£6k)	Environmental Services						
Environmental Health   128   125   88   -37   (£14k)		_					
Environmental Health Closed Churchyards   128   125   88   -37   (-£14k)		Public conveniences	156	156	156	U	France officiancy ( COOK) Ct Neets are grown strategy.
Closed Churchyards   5   5   5   5   6		Environmental Health	128	125	88	-37	
Planning   Building Control   -517   -516   -433   83   Element   -433   Element   -433   Element   -433   Element   -433   Element   -433   Element   -433   Element   -434   Element   -444   -444   Element   -444   -444   Element   -444   El							(~,
Community Services	Planning	,					
Community Initiatives   6   6   3   3   -3   5   5   10   5   5   10   5   5   5   10   5   5   5   5   5   5   5   5   5		Building Control	-517	-516	-433	83	Lower application fee income (+£100k)
Parks   0	Community Services		_				
Street Naming   38   38   34   -4		1					
Street Naming	Himburara 9 Transmentation	Parks	0	10	0	-10	
Car Parks Assets	Highways & Fransportation	Stroot Naming	20	20	2/	1	
Internal Services  Environmental Improvements  37 37 34  Management Units  1,523 1,531 1,432  Offices and Depot Pool Cars  Environmental Improvements  37 37 34  Design management unit vacancy, training, car allowances (-£40k) Repairs & maintenance (+£40k), electricity (+£110k), Centenary House rent (+£65k), other (+£98k)  Centenary House rent (+£65k), other (+£98k)		_					
Internal Services  Management Units  1,523  1,531  1,432  -99  Design management unit vacancy, training, car allowances (-£40k) Repairs & maintenance (+£40k), electricity (+£110k), Centenary House rent (+£65k), other (+£98k) Pool Cars  18  18  17  1,432  -99  Centenary House rent (+£65k), other (+£98k)							
Management Units 1,523 1,531 1,432 -99 Design management unit vacancy, training, car allowances (-£40k) Repairs & maintenance (+£40k), electricity (+£110k), Centenary House rent (+£65k), other (+£98k) Pool Cars 18 18 17 Design management unit vacancy, training, car allowances (-£40k) Repairs & maintenance (+£40k), electricity (+£110k), Centenary House rent (+£65k), other (+£98k)	Internal Services		J1	31	31	· ·	
Management Units       1,523       1,531       1,432       -99       allowances (-£40k)       Repairs & maintenance (+£40k), electricity (+£110k),         Offices and Depot Pool Cars       696       696       1,009       313       Centenary House rent (+£65k), other (+£98k)							Design management unit vacancy, training, car
Offices and Depot 696 696 1,009 313 Centenary House rent (+£65k), other (+£98k) Pool Cars 18 18 17 -1		Management Units	1,523	1,531	1,432	-99	
Pool Cars 18 18 17 -1							
		·					Centenary House rent (+£65k), other (+£98k)
2,540 2,556 2,794 238		Pool Cars					
			2,540	2,556	2,794	238	

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
HEAD OF ENVIRONMENTAL AND						
COMMUNITY HEALTH SERVICES						
Environmental Services						
Community Initiatives	Environmental Health	250	258	179	-79	Legal fees and consultancy (-£20k), contribution to support smoke-free legislation (-£20k), housing survey delayed (-£12k)
,	Grants	362	361	381	20	Expenditure funded from capital (+£20k)
	Arts Development	126	126	119	-7	, , , , , , , , , , , , , , , , , , , ,
	Leisure Development	190	195	194	-1	
	Other	17	21	33	12	
Community Safety						
Internal Services	Community Safety	32	31	102	71	2010/11 Grant paid out early (+£22k), grant income transferred to central fund (+£50k)
	Management Units	1,554	1,547	1,470	-77	Vacancies & part-time working (-£40k)
		2,531	2,539	2,478	-61	The second of the second secon
HEAD OF HOUSING SERVICES						
Housing Services						
•						Choice-based lettings scheme (-£52k), Mobile Home
Housing Services		29	28	-39	-67	Park income (-£18k)
Private Housing Support		-18	-17	-20	-3	
Homelessness		206	205	227	22	
Internal Services						
	Management Units	1,073	1,074	1,056	-18	
		1,290	1,290	1,224	-66	

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
HEAD OF OPERATIONS						
Environmental Services						
	Refuse Collection	1,983	1,983	1,888	-95	Vehicle maintenance (-£90k)
						Wheeled bins transfer to capital (-£72k),
	Recycling	425	425	359	-66	vacancies (-£36k). Lower recycling credits (+£54k)
	Drainage & Sewers	10	10	6	-4	
						Vehicle maintenance (-£31k), no chewing gum
	Street Cleaning & Litter	948	948	894	-54	removal (-£17k)
Planning						
	Markets	-156	-156	-141	15	
Community Safety					0	
	CCTV	517	517	482	-35	Equipment and maintenance (-£35k)
Community Services						
	Countryside	501	509	470	-39	Virement to capital re Paxton Pits (-£25k)
	Parks	13	13	-75	-88	Extra income (-£20k), transfer to capital (-£60k)
Highways & Transportation						
						Excess charges income (+£97k), general supplies
	Car Parks	-1,164	-1,164	-1,003	161	(+£32k), Huntingdon Riverside NNDR (+£16k)
Corporate Services						
	Emergency Planning	28	28	42	14	
Internal Services						
						Staff turnover (-£51k), CCTV reorganisation (-£20k),
	Operations Management Units	1,544	1,547	1,449	-98	diesel (-£10k),
	Grounds Maintenance	831	831	852	21	
	Other	28	28	25	-3	
		5,508	5,519	5,248	-271	

		Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000	
			2000			
HEAD OF PLANNING SERVICES						
Planning						
	Development Control	-931	-931	-647	284	Fee income (+£21k), consultants costs (+£48k) RAF Upwood etc appeal costs (+£221k)
	Planning Policy & Conservation	552	656	312	-344	A14 inquiry delayed (-£246k), deferred schemes (-£91k)
	Planning Delivery Grant	70	70	-576	-646	Housing and Planning Grant in excess of provision (-£579k)
Highways & Transportation						
						Community transport grants (-£12k), transfer to capital
	Transportation Strategy	102	101	67	-34	(-£15k)
	Public Transport	543	571	906	335	Concessionary fares subsidy (+£335k)
	Car Parks	92	92	0	-92	Car park strategy (-£87k)
Internal Services					_	
						Lower consultants costs mainly due to recovery from
	Management Units	2,356	2,377	2,179	-198	Cambs Horizons/CCC (-£192k)
	Other	11	11	24	13	
		2,795	2,947	2,265	-682	
NEW ACCOMMODATION PROJECT						
MANAGER		184	188	174	-14	
DIRECTORATE OF ENVIRONMENTAL AND COMMUNITY SERVICES		15,008	15,207	14,352	-855	

	Orig Bud		Updated Budget	Outturn	Outturn variation from updated	
	£00	00	£000	£000	£000	
TOTAL DIRECT AND INDIRECT SERVICES	25	5,085	25,018	22,681	-2,337	
Less recharges to non-revenue accounts		1,705	-1,613	-1,288	325	Overhead no longer chargeable to capital (+£232k)
Contribution to special reserve		0	0	1,913	1,913	Transfer of savings to future spending reserve
COUNCIL TOTAL	23	3,380	23,405	23,306	-99	

	Original Budget £000	Updated Budget £000	Outturn £000	Outturn variation from updated £000
FUNDED FROM				
Government Support	-12,572	-12,572	-12,572	0
Council Tax	-7,023	-7,023	-7,023	0
Collection Fund	-27	-27	-49	-22
Project Timing Reserve b/f	-250	-274	-274	0
Project Timing Reserve c/f	250	274	370	96
Reserves	-3,758	-3,783	-3,758	25
	23,380	23,405	23,306	-99

## ANNEX B

				ANNEX B
Service variations 2009/10	Original	Updated	Outturn	Outturn
Service variations 2009/10	Budget	Budget	Outturn	variation from
	£000	£000	£000	updated £000
Environmental Services				
Refuse Collection	3,576	3,527	3,057	-470
Recycling	837	820	702	-118
Drainage & Sewers	570	549	497	-52
Public Conveniences	251	257	185	-72
Environmental Health	2,575	2,559	2,153	-406
Closed Churchyards	18	11	7	-4
Street Cleaning & Litter	1,407	1,361	1,235	-126
Nightsoil Collection	9, <b>244</b>	9, <b>094</b>	7, <b>842</b>	-4
Planning	5,244	9,094	7,042	-1,252
Development Control	1,391	1,410	1,395	-15
Building Control	259	259	1,333	-61
Planning Policy & Conservation	1,592	1,712	1,062	-650
Markets	-37	-42	-47	-5
Economic Development	-622	-583	-585	-2
Planning Government Grants	70	70	-576	-646
Trianning Government Grants	2,653	2,826	1,447	-1,379
Community Services	_,555	_,,,,	.,	1,010
Countryside	672	684	600	-84
Tourism	150	150	136	-14
Community Initiatives	908	960	885	-75
Parks	1,871	1,865	1,553	-312
Leisure Policy	482	478	450	-28
Leisure Centres	3,530	3,525	3,036	-489
Community Facilities	194	134	72	-62
	7,807	7,796	6,732	-1,064
Community Safety	1,058	997	974	-23
Housing Services	227		700	
Housing Services	897	874	798	-76
Private Housing Support	2,526	2,495	1,454	-1,041
Homelessness	574	622	545	-77
Housing Benefits	842	763	832	69
Highways 9 Transportation	4,839	4,754	3,629	-1,125
Highways & Transportation Transportation Strategy	1,152	1,149	573	-576
Public Transport	760	784	997	213
Car Parks	-447	-457	-516	-59
Environmental Improvements	-447 442	438	431	-59 -7
Street Naming	101	107	109	2
Street Naming	2,008	2,021	1,594	-427
Corporate Services	2,000	2,021	1,004	-421
Local Taxation & Benefits	1,484	1,559	1,039	-520
Corporate Management	1,848	1,867	1,681	-186
Democratic Services	1,364	1,375	1,343	-32
Non Distributed Costs	256	256	232	-24
Democratic & Central Services	466	445	441	-4
	5,418	5,502	4,736	-766
Other Expenditure	,	,,,,,,	,	
Contingency	-676	-458	-141	317
Other Expenditure	-8,436	-8,442	-4,193	4,249
Investment Interest	-535	-536	-1,044	-508
Business Grant and area based grant	0	-183	-183	0
Deferred expenditure from 2008/09	274	0	0	0
Deferred expenditure to 2010/11	-274	-274	0	274
Management units & internal services	0	308	0	-308
Contribution to Special Reserve	0	0	1913	1,913
·	-9,647	-9,585	-3,648	5,937
TOTAL	23,380	23,405	23,306	-99

#### **AMOUNTS COLLECTED AND DEBTS WRITTEN OFF**

	1 April 2010 to 30 June 2010						
		Amounts written off					
	Collected	up to £5k	over £5k	TOTAL			
Type of Debt	£000	£000	£000	£000			
Council Tax	23,510	41.0	0.0	41.0			
NNDR	18,595	21.3	37.1	58.4			
Sundry Debtors	3,327	19.9	0.0	19.9			
Excess Charges	48	7.6	0.0	7.6			

#### Collected

The total amount of payments received, less customer refunds and transfers to other debts.

#### **Amounts written off**

Whilst these amounts have been written-off in this financial year, much of the original debt would have been raised in previous financial years.

# Authority to write off debts

The Head of Customer Services is authorised to write-off debts of up to £5,000 (or more after consultation with the Executive Councillor for Finance) if she is satisfied that the debts are irrecoverable or cannot be recovered without incurring disproportionate costs. The Head of Financial Services deputises in her absence.